

House of Representatives

File No. 875

General Assembly

January Session, 2007

(Reprint of File No. 700)

Substitute House Bill No. 6776 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 24, 2007

AN ACT PRESERVING MARITIME HERITAGE LAND.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (Effective July 1, 2007) (a) An owner of land may apply for its classification as maritime heritage land, as defined in 3 section 12-107b of the general statutes, as amended by this act, on any 4 grand list of a municipality by filing a written application for such 5 classification with the assessor thereof not earlier than thirty days 6 before or later than thirty days after the assessment date, provided in a year in which a revaluation of all real property in accordance with 8 section 12-62 of the general statutes becomes effective such application may be filed not later than ninety days after such assessment date. The 10 assessor shall determine whether such land is maritime heritage land 11 and, if such assessor determines that it is maritime heritage land, he or 12 she shall classify and include it as such on the grand list.

(b) An application for classification of land as maritime heritage land shall be made upon a form prescribed by the Secretary of the Office of Policy and Management and shall set forth a description of

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the land, a general description of the use to which it is being put, a statement of the potential liability for tax under the provisions of sections 12-504a to 12-504f, inclusive, of the general statutes, and such other information as the assessor may require to aid the assessor in determining whether such land qualifies for such classification.

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- (c) Failure to file an application for classification of land as maritime heritage land within the time limit prescribed in subsection (a) of this section and in the manner and form prescribed in subsection (b) of this section shall be considered a waiver of the right to such classification on such assessment list.
- 26 (d) Any person aggrieved by the denial of any application for the 27 classification of land as maritime heritage land shall have the same 28 rights and remedies for appeal and relief as are provided in the general 29 statutes for taxpayers claiming to be aggrieved by the doings of 30 assessors or boards of assessment appeals.
- Sec. 2. Subsection (a) of section 12-63 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 33 1, 2007):
- 34 (a) The present true and actual value of land classified as farm land 35 pursuant to section 12-107c, as forest land pursuant to section 12-107d, 36 [or] as open space land pursuant to section 12-107e, or as maritime 37 heritage land pursuant to section 1 of this act shall be based upon its 38 current use without regard to neighborhood land use of a more 39 intensive nature, provided in no event shall the present true and actual 40 value of open space land be less than it would be if such open space 41 land comprised a part of a tract or tracts of land classified as farm land 42 pursuant to section 12-107c. The present true and actual value of all 43 other property shall be deemed by all assessors and boards of 44 assessment appeals to be the fair market value thereof and not its value 45 at a forced or auction sale.
- Sec. 3. Section 12-107a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

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48 It is hereby declared (1) that it is in the public interest to encourage 49 the preservation of farm land, forest land, [and] open space land and 50 maritime heritage land in order to maintain a readily available source 51 of food and farm products close to the metropolitan areas of the state, 52 to conserve the state's natural resources and to provide for the welfare 53 and happiness of the inhabitants of the state, (2) that it is in the public 54 interest to prevent the forced conversion of farm land, forest land, 55 [and] open space land and maritime heritage land to more intensive 56 uses as the result of economic pressures caused by the assessment 57 thereof for purposes of property taxation at values incompatible with 58 their preservation as such farm land, forest land, [and] open space land 59 and maritime heritage land, and (3) that the necessity in the public 60 interest of the enactment of the provisions of sections 12-107b to 12-61 107e, inclusive, [and] section 12-504f [,] and section 1 of this act is a 62 matter of legislative determination.

- Sec. 4. Section 12-107b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):
- When used in sections 12-107a to 12-107e, inclusive, and section 1 of this act:
- (1) The term "farm land" means any tract or tracts of land, includingwoodland and wasteland, constituting a farm unit;
- 69 (2) The term "forest land" means any tract or tracts of land 70 aggregating twenty-five acres or more in area bearing tree growth that conforms to the forest stocking, distribution and condition standards 71 72 established by the State Forester pursuant to subsection (a) of section 73 12-107d, and consisting of (A) one tract of land of twenty-five or more 74 contiguous acres, which acres may be in contiguous municipalities, (B) 75 two or more tracts of land aggregating twenty-five acres or more in 76 which no single component tract shall consist of less than ten acres, or 77 (C) any tract of land which is contiguous to a tract owned by the same 78 owner and has been classified as forest land pursuant to this section;
- 79 (3) The term "open space land" means any area of land, including sHB6776 / File No. 875

80 forest land, land designated as wetland under section 22a-30 and not 81 excluding farm land, the preservation or restriction of the use of which 82 would (A) maintain and enhance the conservation of natural or scenic 83 resources, (B) protect natural streams or water supply, (C) promote 84 conservation of soils, wetlands, beaches or tidal marshes, (D) enhance 85 the value to the public of abutting or neighboring parks, forests, 86 wildlife preserves, nature reservations or sanctuaries or other open 87 spaces, (E) enhance public recreation opportunities, (F) preserve historic sites, or (G) promote orderly urban or suburban development; 88

- 89 (4) The word "municipality" means any town, consolidated town and city, or consolidated town and borough;
- 91 (5) The term "planning commission" means a planning commission 92 created pursuant to section 8-19;
- 93 (6) The term "plan of conservation and development" means a plan 94 of development, including any amendment thereto, prepared or 95 adopted pursuant to section 8-23;
- 96 (7) The term "certified forester" means a practitioner certified as a 97 forester pursuant to section 23-65h; and
- 98 (8) The term "maritime heritage land" means that portion of 99 waterfront real property owned by a commercial lobster fisherman licensed pursuant to title 26, when such portion of such property is 100 101 used by such fisherman for commercial lobstering purposes, provided 102 in the tax year of the owner ending immediately prior to any 103 assessment date with respect to which application is submitted 104 pursuant to section 1 of this act, not less than fifty per cent of the 105 adjusted gross income of such fisherman, as determined for purposes 106 of the federal income tax, is derived from commercial lobster fishing, 107 subject to proof satisfactory to the assessor in the town in which such 108 application is submitted. "Maritime heritage land" does not include 109 buildings not used exclusively by such fisherman for commercial 110 <u>lobstering purposes</u>.

111 Sec. 5. Section 12-120a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

113 The Secretary of the Office of Policy and Management shall, 114 annually, not later than the fifteenth day of March, submit to the 115 chairpersons and ranking members of the joint standing committee of 116 the General Assembly on finance, revenue and bonding, with copies 117 for such other committee members and staff personnel as said 118 chairpersons may designate, a report concerning certain data 119 applicable with respect to real and personal property in each town in 120 the state and such totals of data pertaining to all towns as may be 121 deemed appropriate by said secretary. The submission of such report 122 in 1997, and annually thereafter, shall include a summary of data as 123 described in each of the subsections in this section. Each such report 124 shall include categories of such data for purposes of property subject 125 to taxation and separate categories for property exempt from taxation. 126 Such report shall include state-wide trends covering a five-year period. 127 Such report shall be organized, to the extent possible, in a manner 128 consistent with the outline of information as described in each of the 129 following [subsections] subdivisions.

- [(a)] (1) For purposes of taxable residential, apartment, commercial, industrial and public utility real property, such report shall include the total number of properties and the total assessed value of such properties.
- [(b)] (2) For purposes of taxable vacant land, such report shall include the total number of acres and the total assessed value of such acres. For purposes of taxable land subject to assessment related to certain use value classifications, such report shall include the total number of such acres and the total assessed value of such acres for each of the following classifications related to use: (A) Farm, (B) forest, [and] (C) open space, and (D) maritime heritage.
- [(c)] (3) For purposes of taxable land bearing timber and subject to tax at a rate not exceeding ten mills, such report shall include the total

number of acres and the assessed value of the land.

[(d) (1)] (4) (A) For purposes of taxable registered motor vehicles, such report shall include the total number of motor vehicles and the total assessed value of such motor vehicles for each of the following classifications related to use: [(A)] (i) Passenger, [(B)] (ii) commercial, [(C)] (iii) combination, [(D)] (iv) farm, and [(E)] (v) any other classification; [(2)] (B) for purposes of taxable vehicles which are not registered and mobile manufactured homes, such report shall include the total number of such vehicles and mobile manufactured homes and the total assessed value for each such category; [(3)] (C) for purposes of all other taxable personal property, such report shall include the total value of each category of such property as contained in the tax list required pursuant to sections 12-42 and 12-43.

- [(e)] (5) For purposes of exemptions from property tax with respect to which there is no state reimbursement, such report shall include the total number of such exempt properties by the exemption categories and property types deemed appropriate by the secretary, and the total assessed value of such exempt property.
- [(f)] (6) For purposes of exemptions from property tax with respect to which annual reimbursement is provided by the state, such report shall include the total assessed value of such exempt property, by the exemption categories and property types deemed appropriate by the secretary.
- [(g)] (7) For purposes of exemptions from or reductions in property tax for certain individuals, with respect to which state reimbursement is applicable, such report shall include (A) the total number of individuals and the total amounts of each such exemption or reduction in the case of such benefits not subject to income requirements, and (B) in the case of such benefits subject to income requirements, such total number of individuals and total amounts of exemption or reduction the total assessed value of such exempt property, by the exemption categories and property types deemed appropriate by the secretary.

[(h)] (8) For purposes of exemption from property tax for certain individuals, with respect to which there is no state reimbursement, such report shall include the total number of individuals and the total value of each of the following exemptions: [(1)] (A) Exemptions related to veterans under subdivisions (19) to (26), inclusive, of section 12-81, and [(2)] (B) exemption for blind persons under subdivision (17) of said section.

- Sec. 6. Section 12-504a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):
- (a) If at any time there is a change of ownership for any property that is classified as farm land pursuant to section 12-107c, forest land pursuant to section 12-107d, [or] open space land pursuant to section 12-107e or maritime heritage land pursuant to section 1 of this act, a revised application shall be filed with the assessor pursuant to said sections 12-107c, 12-107d_ε [and] 12-107e or section 1 of this act.
 - (b) Any land which has been classified by the record owner thereof as open space land pursuant to section 12-107e or as maritime heritage land pursuant to section 1 of this act, if sold or transferred by him within a period of ten years from the time he first caused such land to be so classified, shall be subject to a conveyance tax applicable to the total sales price of such land, which tax shall be in addition to the tax imposed under sections 12-494 to 12-504, inclusive. Said conveyance tax shall be at the following rate: (1) Ten per cent of said total sales price if sold within the first year following the date of such classification; (2) nine per cent if sold within the second year following the date of such classification; (3) eight per cent if sold within the third year following the date of such classification; (4) seven per cent if sold within the fourth year following the date of such classification; (5) six per cent if sold within the fifth year following the date of such classification; (6) five per cent if sold within the sixth year following the date of such classification; (7) four per cent if sold within the seventh year following the date of such classification; (8) three per cent if sold within the eighth year following the date of such classification;

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208 (9) two per cent if sold within the ninth year following the date of such classification; and (10) one per cent if sold within the tenth year following the date of such classification. No conveyance tax shall be imposed on such record owner by the provisions of sections 12-504a to 12-504f, inclusive, following the end of the tenth year after the date of such classification by the record owner or person acquiring title to such land or causing such land to be so classified.

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(c) Any land which has been classified by the record owner thereof as farm land pursuant to section 12-107c or as forest land pursuant to section 12-107d, if sold or transferred by him within a period of ten years from the time he acquired title to such land or from the time he first caused such land to be so classified, whichever is earlier, shall be subject to a conveyance tax applicable to the total sales price of such land, which tax shall be in addition to the tax imposed under sections 12-494 to 12-504, inclusive. Said conveyance tax shall be at the following rate: (1) Ten per cent of said total sales price if sold within the first year of ownership by such record owner; (2) nine per cent if sold within the second year of ownership by such record owner; (3) eight per cent if sold within the third year of ownership by such record owner; (4) seven per cent if sold within the fourth year of ownership by such record owner; (5) six per cent if sold within the fifth year of ownership by such record owner; (6) five per cent if sold within the sixth year of ownership by such record owner; (7) four per cent if sold within the seventh year of ownership by such record owner; (8) three per cent if sold within the eighth year of ownership by such record owner; (9) two per cent if sold within the ninth year of ownership by such record owner; and (10) one per cent if sold within the tenth year of ownership by such record owner. No conveyance tax shall be imposed by the provisions of sections 12-504a to 12-504f, inclusive, following the end of the tenth year of ownership by the record owner or person acquiring title to such land or causing such land to be so classified.

Sec. 7. Section 12-504c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

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The provisions of section 12-504a shall not be applicable to the following: (1) Transfers of land resulting from eminent domain proceedings; (2) mortgage deeds; (3) deeds to or by the United States of America, state of Connecticut or any political subdivision or agency thereof; (4) strawman deeds and deeds which correct, modify, supplement or confirm a deed previously recorded; (5) deeds between husband and wife and parent and child when no consideration is received, except that a subsequent nonexempt transfer by the grantee in such cases shall be subject to the provisions of said section 12-504a as it would be if the grantor were making such nonexempt transfer; (6) tax deeds; (7) deeds of foreclosure; (8) deeds of partition; (9) deeds made pursuant to a merger of a corporation; (10) deeds made by a subsidiary corporation to its parent corporation for no consideration other than the cancellation or surrender of the capital stock of such subsidiary; (11) property transferred as a result of death when no consideration is received and in such transfer the date of acquisition or classification of the land for purposes of sections 12-504a to 12-504f, inclusive, or section 1 of this act, whichever is earlier, shall be the date of acquisition or classification by the decedent; (12) deeds to any corporation, trust or other entity, of land to be held in perpetuity for educational, scientific, aesthetic or other equivalent passive uses, provided such corporation, trust or other entity has received a determination from the Internal Revenue Service that contributions to it are deductible under applicable sections of the Internal Revenue Code; (13) land subject to a covenant specifically set forth in the deed transferring title to such land, which covenant is enforceable by the town in which such land is located, to refrain from selling, transferring or developing such land in a manner inconsistent with its classification as farm land pursuant to section 12-107c, forest land pursuant to section 12-107d, [or] open space land pursuant to section 12-107e or maritime heritage land pursuant to section 1 of this act, for a period of not less than eight years from the date of transfer, if such covenant is violated the conveyance tax set forth in this chapter shall be applicable at the rate multiplied by the market value as determined by the assessor which would have been applicable at the date the deed

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containing the covenant was delivered and, in addition, the town or any taxpayer therein may commence an action to enforce such covenant; (14) land the development rights to which have been sold to the state under chapter 422a; and (15) deeds to or from any limited liability company when the grantors or grantees are the same individuals as the principals or members of the limited liability company. If action is taken under subdivision (13) of this section by a taxpayer, such action shall commence prior to the ninth year following the date of the deed containing such covenant and the town shall be served as a necessary party.

Sec. 8. Section 12-504e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

Any land which has been classified by the owner as farm land pursuant to section 12-107c, as forest land pursuant to section 12-107d, [or as] open space land pursuant to section 12-107e or maritime heritage land pursuant to section 1 of this act, if changed by him, within a period of ten years of his acquisition of title, to use other than farm land, forest [or] land, open space land or maritime heritage land, shall be subject to said conveyance tax as if there had been an actual conveyance by him, as provided in sections 12-504a and 12-504b, at the time he makes such change in use. For the purposes of this section: (1) The value of any such property shall be the fair market value thereof as determined by the assessor in conjunction with the most recent revaluation, and (2) the date used for purposes of determining such tax shall be the date on which the use of such property is changed, or the date on which the assessor becomes aware of a change in use of such property, whichever occurs first.

Sec. 9. Section 12-504f of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

The tax assessor shall file annually, not later than sixty days after the assessment date, with the town clerk a certificate for any land which has been classified as farm land pursuant to section 12-107c, as

309 forest land pursuant to section 12-107d, [or] as open space land 310 pursuant to section 12-107e or as maritime heritage land pursuant to 311 section 1 of this act, which certificate shall set forth the date of the 312 initial classification and the obligation to pay the conveyance tax 313 imposed by this chapter. Said certificate shall be recorded in the land 314 records of such town. Any such classification of land shall be deemed 315 personal to the particular owner who requests such classification and 316 shall not run with the land. The town clerk shall notify the tax assessor 317 of the filing in the land records of the sale of any such land. Upon 318 receipt of such notice the tax assessor shall inform the new owner of 319 the tax benefits of classification of such land as farm land, forest land 320 or open space land.

Sec. 10. Section 12-504h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

323 Any such classification of farm land pursuant to section 12-107c, 324 forest land pursuant to section 12-107d, [or] open space land pursuant 325 to section 12-107e or maritime heritage land pursuant to section 1 of 326 this act, shall be deemed personal to the particular owner who requests 327 and receives such classification and shall not run with the land. Any 328 such land which has been classified by a record owner shall remain so 329 classified without the filing of any new application subsequent to such 330 classification, notwithstanding the provisions of [said] sections 12-331 107c, 12-107d, [and] 12-107e and section 1 of this act, until either of the 332 following shall occur: (1) The use of such land is changed to a use other 333 than that described in the application for the existing classification by 334 said record owner, or (2) such land is sold or transferred by said record 335 owner. Upon the sale or transfer of any such property, the 336 classification of such land as farm land pursuant to section 12-107c, 337 forest land pursuant to section 12-107d, [or] open space land pursuant 338 to section 12-107e or maritime heritage land pursuant to section 1 of 339 this act, shall cease as of the date of sale or transfer. In the event that a 340 change in use of any such property occurs, the provisions of section 12-341 504e, shall apply in terms of determining the date of change and the 342 classification of such land as farm land pursuant to section 12-107c,

forest land pursuant to section 12-107d, [or] open space land pursuant to section 12-107e or maritime heritage land pursuant to section 1 of this act, shall cease as of such date.

- Sec. 11. Section 12-638*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):
- 348 (a) Any land which has been classified by the record owner thereof 349 as open space land pursuant to section 12-107e or as maritime heritage 350 land pursuant to section 1 of this act, shall, if a controlling interest in 351 the entity which possesses an interest in such land is sold within a 352 period of ten years from the time the owner first caused such land to 353 be so classified, be subject to a tax applicable to the present true and 354 actual value of such land, which tax shall be in addition to the tax 355 imposed under this chapter. Said tax shall be at the following rate: (1) 356 Ten per cent of said present true and actual value if sold within the 357 first year following the date of such classification; (2) nine per cent if 358 sold within the second year following the date of such classification; 359 (3) eight per cent if sold within the third year following the date of 360 such classification; (4) seven per cent if sold within the fourth year 361 following the date of such classification; (5) six per cent if sold within 362 the fifth year following the date of such classification; (6) five per cent 363 if sold within the sixth year following the date of such classification; (7) 364 four per cent if sold within the seventh year following the date of such 365 classification; (8) three per cent if sold within the eighth year following 366 the date of such classification; (9) two per cent if sold within the ninth 367 year following the date of such classification; and (10) one per cent if 368 sold within the tenth year following the date of such classification. No 369 tax shall be imposed on such record owner by the provisions of this 370 chapter following the end of the tenth year after the date of such 371 classification by such record owner.
 - (b) Any land which has been classified by the record owner thereof as farm land pursuant to section 12-107c or as forest land pursuant to section 12-107d shall, if a controlling interest in the entity which possesses an interest in such land is sold within a period of ten years

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from the time the owner acquired title to such land or from the time he first caused such land to be so classified, whichever is earlier, be subject to a tax applicable to the present true and actual value of such land, which tax shall be in addition to the tax imposed under this chapter. Said conveyance tax shall be at the following rate: (1) Ten per cent of said present true and actual value if sold within the first year of ownership by such record owner; (2) nine per cent if sold within the second year of ownership by such record owner; (3) eight per cent if sold within the third year of ownership by such record owner; (4) seven per cent if sold within the fourth year of ownership by such record owner; (5) six per cent if sold within the fifth year of ownership by such record owner; (6) five per cent if sold within the sixth year of ownership by such record owner; (7) four per cent if sold within the seventh year of ownership by such record owner; (8) three per cent if sold within the eighth year of ownership by such record owner; (9) two per cent if sold within the ninth year of ownership by such record owner; and (10) one per cent if sold within the tenth year of ownership by such record owner. No conveyance tax shall be imposed by the provisions of this chapter following the end of the tenth year of ownership by such record owner.

Sec. 12. Section 12-638n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

The provisions of section 12-638*l* shall not be applicable to any sale having any of the following underlying characteristics: [(a)] (1) Transfers of land resulting from eminent domain proceedings; [(b)] (2) mortgage deeds; [(c)] (3) deeds to or by the United States of America, state of Connecticut or any political subdivision or agency thereof; [(d)] (4) strawman deeds and deeds which correct, modify, supplement or confirm a deed previously recorded; [(e)] (5) deeds between husband and wife and parent and child when no consideration is received, except that a subsequent nonexempt transfer by the grantee in such cases shall be subject to the provisions of section 12-638*l* as it would be if the grantor were making such nonexempt transfer; [(f)] (6) tax deeds; [(g)] (7) deeds releasing any property which is a security for a debt or

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410 other obligation; [(h)] (8) deeds of partition; [(i)] (9) property 411 transferred as a result of death by devise or otherwise and in such 412 transfer the date of acquisition or classification of the land for purposes 413 of this chapter, whichever is earlier, shall be the date of acquisition or 414 classification by the decedent; [(j)] (10) deeds to any corporation, trust 415 or other entity, of land to be held in perpetuity for educational, 416 scientific, aesthetic or other equivalent passive uses, provided such 417 corporation, trust or other entity has received a determination from the 418 Internal Revenue Service that contributions to it are deductible under 419 applicable sections of the Internal Revenue Code; and [(k)] (11) land 420 subject to a covenant specifically set forth in the deed transferring title 421 to such land, which covenant is enforceable by the town in which such 422 land is located, to refrain from selling or developing such land in a 423 manner inconsistent with its classification as farm land pursuant to 424 section 12-107c, forest land pursuant to section 12-107d, [or] open 425 space land pursuant to section 12-107e or maritime heritage land 426 pursuant to section 1 of this act, for a period of not less than eight years 427 from the date of transfer, if such covenant is violated the tax set forth 428 in this chapter shall be applicable at the rate which would have been 429 applicable at the date the deed containing the covenant was delivered 430 and, in addition, the town or any taxpayer therein may commence an 431 action to enforce such covenant. If such action is taken by such a 432 taxpayer, the town shall be served as a necessary party.

Sec. 13. Section 12-81m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

A municipality may, by vote of its legislative body or, in a municipality where the legislative body is a town meeting, by vote of the board of selectmen, and by vote of its board of finance, abate up to fifty per cent of the property taxes of any of the following properties provided such property is maintained as a business: (1) Dairy farm, (2) fruit orchard, including a vineyard for the growing of grapes for wine, (3) vegetable farm, (4) nursery farm, (5) any farm which employs nontraditional farming methods, including, but not limited to, hydroponic farming, [or] (6) tobacco farms, or (7) commercial

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lobstering businesses operated on maritime heritage land, as defined in section 12-107b, as amended by this act. Such a municipality may also establish a recapture in the event of sale provided such recapture shall not exceed the original amount of taxes abated and may not go back further than ten years. For purposes of this section, the municipality may include in the abatement for such fruit orchard any building for seasonal residential use by workers in such orchard which is adjacent to the fruit orchard itself, but shall not include any residence of the person receiving such abatement.

This act shall take effect as follows and shall amend the following sections:				
Section 1	July 1, 2007	New section		
Sec. 2	July 1, 2007	12-63(a)		
Sec. 3	July 1, 2007	12-107a		
Sec. 4	July 1, 2007	12-107b		
Sec. 5	July 1, 2007	12-120a		
Sec. 6	July 1, 2007	12-504a		
Sec. 7	July 1, 2007	12-504c		
Sec. 8	July 1, 2007	12-504e		
Sec. 9	July 1, 2007	12-504f		
Sec. 10	July 1, 2007	12-504h		
Sec. 11	July 1, 2007	12-638 <i>l</i>		
Sec. 12	July 1, 2007	12-638n		
Sec. 13	July 1, 2007	12-81m		

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

OFA Fiscal Note

State Impact: None

Municipal Impact:

Municipalities	Effect	FY 08 \$	FY 09 \$
Various Municipalities	Revenue	See Below	See Below
	Impact		

Explanation

A Municipality that has maritime heritage land, as defined by the bill, will experience a loss to their net grand list (total assessed value less exemptions permitted under state law). However, the loss is expected to be minimal because only a few¹ properties per town are anticipated to qualify as maritime heritage land.

House "A" excludes from the definition of maritime heritage land buildings that are not used exclusively for commercial lobstering. This change precludes a loss to a municipality's grand list in cases where a property is owned by a commercial fisherman but not used exclusively for commercial lobstering.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

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¹ According to data supplied by the Department of Environmental Protection to the Office of Legislative Research (OLR) there only a few licensed full-time fishermen per town that would have property that might qualify as maritime heritage land. Please refer to OLR report 2007-R-0323 for additional information.

OLR Bill Analysis sHB 6776 (as amended by House "A")*

AN ACT PRESERVING MARITIME HERITAGE LAND.

SUMMARY:

This bill provides a property tax break for certain licensed commercial lobstermen by treating portions of waterfront property they own and use for lobstering like "490 program" land. Under the 490 program, farm, open space, and forest land is assessed at its current use value for property tax purposes.

The bill defines "maritime heritage land" as the portion of waterfront real property that a licensed commercial lobster fisherman owns and uses for commercial lobstering. It excludes buildings that are not used exclusively by the lobsterman for commercial lobstering. Such a lobsterman must have earned at least 50% of his or her adjusted gross income in the prior tax year, as determined for federal income tax purposes, from commercial lobster fishing. The lobsterman must provide satisfactory proof to the municipal assessor where the property is located.

By law, a conveyance tax is imposed on land in the 490 program when (1) its use classification changes or (2) it is sold or transferred within 10 years of its classification (with certain exceptions). The bill extends the same conveyance tax penalty, as well as other 490 program provisions, to property classified as maritime heritage land.

The bill also adds a municipal option for an additional 50% commercial property tax break for land classified as maritime heritage land.

It makes conforming and technical changes.

*House Amendment "A" excludes from the definition of maritime heritage land buildings that are not used exclusively for commercial lobstering.

EFFECTIVE DATE: July 1, 2007

MARITIME HERITAGE LAND

490 Program and Maritime Heritage Land

By law, assessors must determine the value of 490 land based solely on how it is being used (i.e., current use value) without regard to its potential resale or fair market value (i.e., the highest and best use one can make of such property). The bill adds maritime heritage land to the program and uses a classification process similar to that for farmland. Under the law, the classification processes for open space and forest land have additional requirements (see BACKGROUND).

Under the bill, an owner of a waterfront real property that qualifies must apply for classification of it as maritime heritage land.

Applying for Maritime Heritage Land Classification

Under the bill, a landowner may apply to the tax assessor for classification of his or her land as maritime heritage land on any grand list of a municipality by filing a written notice no less than 30 days before and no later than 30 days after the assessment date. But in a year in which a revaluation of all real property becomes effective, the application may be filed no later than 90 days after the assessment date.

The application must be on a form Office of Policy and Management (OPM) secretary prescribes. It must describe (1) the land, (2) its use in general terms, (3) the potential tax liability if a conveyance tax is assessed, and (4) any other information the assessor may require to help him or her determine whether the land qualifies for the maritime heritage land classification.

If the assessor determines an applicant's land is maritime heritage land, he or she must classify it as such and include it on the grand list.

The assessor must annually file a certificate with the town clerk that states the date of initial classification as maritime heritage land and the conveyance tax obligation under the program, as under current law for 490 program land.

If a landowner fails to apply for the classification within the bill's prescribed deadline or as it requires, he or she is considered to have waived the right to such classification.

As under current law for 490 land, any person aggrieved by an assessor's denial for land classification as maritime heritage land has the same rights and remedies for appeal and relief as the law provides for other taxpayers claiming to be aggrieved by the actions of assessors or boards of assessment appeals.

CONFORMING CHANGES

The bill adds maritime heritage land to the following provisions of the 490 program.

Classification, Sale Notification, and OPM Report

The law specifies that the classification of land as open space, farm, or forest land under the 490 program attaches to the owner and not the land. Under the law, the classification ends if (1) the land use is changed to something other than was described in the owner's application, (2) the land is sold, or (3) the land is transferred. In the case of a change in use, the classification terminates on the earlier of the date the use changes or the assessor becomes aware of this change.

By law, the town clerk must notify the assessor of the sale of any land in the program when the sale is filed in the land records. Upon receiving the notice, the assessor must notify the new owner of the tax benefits of participating in the program. The law requires the filing of a revised program application with the assessor whenever ownership of land in the program changes.

The OPM secretary must report to the Finance, Revenue and Bonding chairpersons on several matters concerning 490 land,

including the total number of acres and assessed value of land classified as farm, forest, and open space.

Conveyance Tax

By law, a conveyance tax is imposed on program land that changes use or is sold or transferred within 10 years of its classification. The tax is 10% if the land is sold in the first year following its classification, and decreases by 1% per year. The law also imposes the tax based on sales or transfers within 10 years if a person other than the owner caused the land to be classified as open space or farm or forest land. By law, the tax penalty is based on the property's fair market value as determined in conjunction with the most recent revaluation.

The conveyance tax does not apply in several circumstances under the law, including (1) transactions involving deeds to or from a limited liability corporation when the grantors or grantees are the same individuals as the principals or members of the corporation and (2) a land owner's death, where no consideration was received for the land. By law, the tax also does not apply if the land is subject to a covenant that runs for at least eight years, is enforceable by the municipality and precludes the land from being sold, used, or transferred for purposes inconsistent with the program. The town or any of its residents can initiate an action to enforce the covenant. The law specifies that if a taxpayer initiates the action, the action must commence before the ninth year following the date of the deed containing the covenant. By law, anyone aggrieved by the imposition of the tax can appeal to the board of assessment appeals.

BACKGROUND

490 Program

The 490 Program is the popular name for PA 63-490, the public act that created it.

Farm Land. The law requires assessors in every town to determine the value of farm land under 490 based solely on how current use value without regard to its potential fair market value. A farmer must

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apply for such an assessment and the land must be farm land, as defined by law, which the assessor must determine.

Open Space Land. By law, a property qualifies for the open space classification if it is located in an area a municipality's planning commission designated as open space in its plan of conservation and development.

Forest Land. Under the law, to qualify for classification, eligible forest land must consist of (1) one tract of 25 or more contiguous acres or (2) at least two tracts totaling at least 25 acres, in which no single tract is less than 10 acres. Additionally, land contiguous to a forest land tract owned by the same person can be classified as forest land, if it meets the law's standards.

A land owner may apply for forest land classification on any municipal grand list by submitting an application and a copy of the certified forester's report to the assessor.

Related Bill

sHB 7122 provides a property tax break for certain public golf course owners by treating public golf course land like farm, open space, and forest land under the "490" program. It also extends the conveyance tax penalty, as well as other 490 program provisions, to property classified as public golf course land.

COMMITTEE ACTION

Environment Committee

Joint Favorable Substitute Change of Reference Yea 31 Nay 0 (03/21/2007)

Finance, Revenue and Bonding Committee

Joint Favorable Substitute Yea 53 Nay 0 (04/17/2007)